## WHEELER COUNTY, TEXAS ANNUAL FINANCIAL REPORT

FOR YEAR ENDED SEPTEMBER 30, 2019

#### WHEELER COUNTY, TEXAS

#### ANNUAL FINANCIAL REPORT FOR YEAR ENDED SEPTEMBER 30, 2019

#### **TABLE OF CONTENTS**

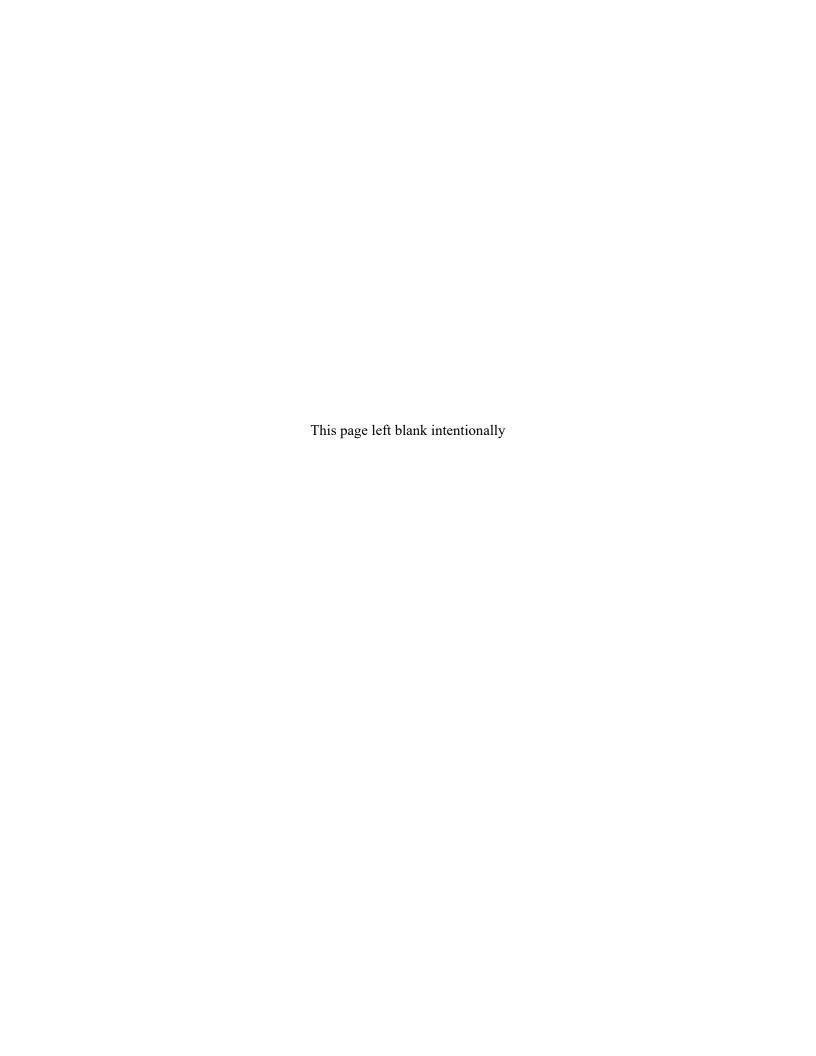
PART I – INTRODUCTORY SECTION	Page
LIST OF PRINCIPAL COUNTY OFFICIALS	iii
PART II – FINANCIAL SECTION	
INDEPENDENT AUDITORS' REPORT	1
BASIC FINANCIAL STATEMENTS	
Government-wide Financial Statements	
Statement of Net Position	4
Statement of Activities	5
Fund Financial Statements	
Balance Sheet – Governmental Funds	6
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	7
Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds	8
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	9
Statement of Fiduciary Net Position – Agency Funds	10
Notes to Basic Financial Statements	11

#### WHEELER COUNTY, TEXAS

#### ANNUAL FINANCIAL REPORT FOR YEAR ENDED SEPTEMBER 30, 2019

#### **TABLE OF CONTENTS**

	Page
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund	31
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Road and Bridge Fund	33
Schedule of Changes in Net Pension Liability and Related Ratios	34
Schedule of Employer Contributions	35
OTHER SUPPLEMENTARY INFORMATION	
Combining Balance Sheet – Non-major Governmental Funds	36
Combining Statement of Revenues, Expenditures and Changes in Fund  Balances – Non-major Governmental Funds	38
Combining Statement of Fiduciary Net Position – Agency Funds	40
PART III – COMPLIANCE	
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	41



## PART I INTRODUCTORY SECTION

#### WHEELER COUNTY, TEXAS

#### PRINCIPAL COUNTY OFFICIALS

#### **SEPTEMBER 30, 2019**

Jerry Dan Hefley County Judge Steve Walker Commissioner, Precinct #1 Robert Hink Commissioner, Precinct #2 David Simpson Commissioner, Precinct #3 Commissioner, Precinct #4 John Walker Judge, 31st Judicial District Steven Emmert Franklin McDonough District Attorney Sherri Jones District Clerk Leslie Standerfer County Attorney Margaret Dorman County Clerk Cindy Brown County Tax Assessor/Collector Renee Warren County Treasurer Wes Crites County Sheriff Mark Brown Justice of the Peace, Precinct #1 Rick Walden Justice of the Peace, Precinct #2 Mack Marshall Constable, Precinct #1 Kenneth Martindale Constable, Precinct #2

**County Auditor** 

Nichole Mock

## PART II FINANCIAL SECTION

To The Honorable County Judge and Commissioners Comprising the Commissioners' Court of Wheeler County, Texas

#### INDEPENDENT AUDITORS' REPORT

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Wheeler County, Texas as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Wheeler County, Texas as of September 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that that the budgetary comparison information, schedule of changes in net pension liability and related ratios, and the schedule of employer contributions on pages 31 – 35 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The County has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. The MD&A, although not a part of the basic financial statements is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The independent auditors' opinion is not affected by the omission of the MD&A.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Wheeler County's basic financial statements. The combining nonmajor fund financial statements listed under other supplementary information in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor and agency fund financial statements listed under other supplementary information in the accompanying table of contents are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

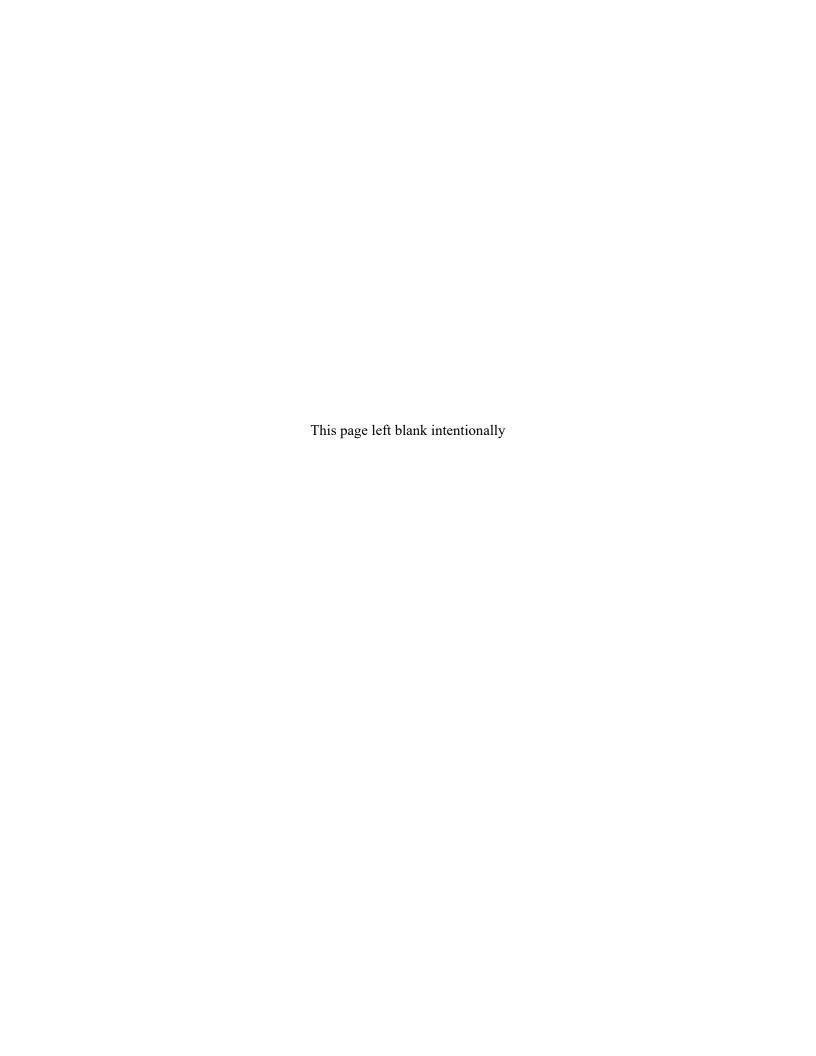
#### Other Reporting Required by Government Auditing Standards

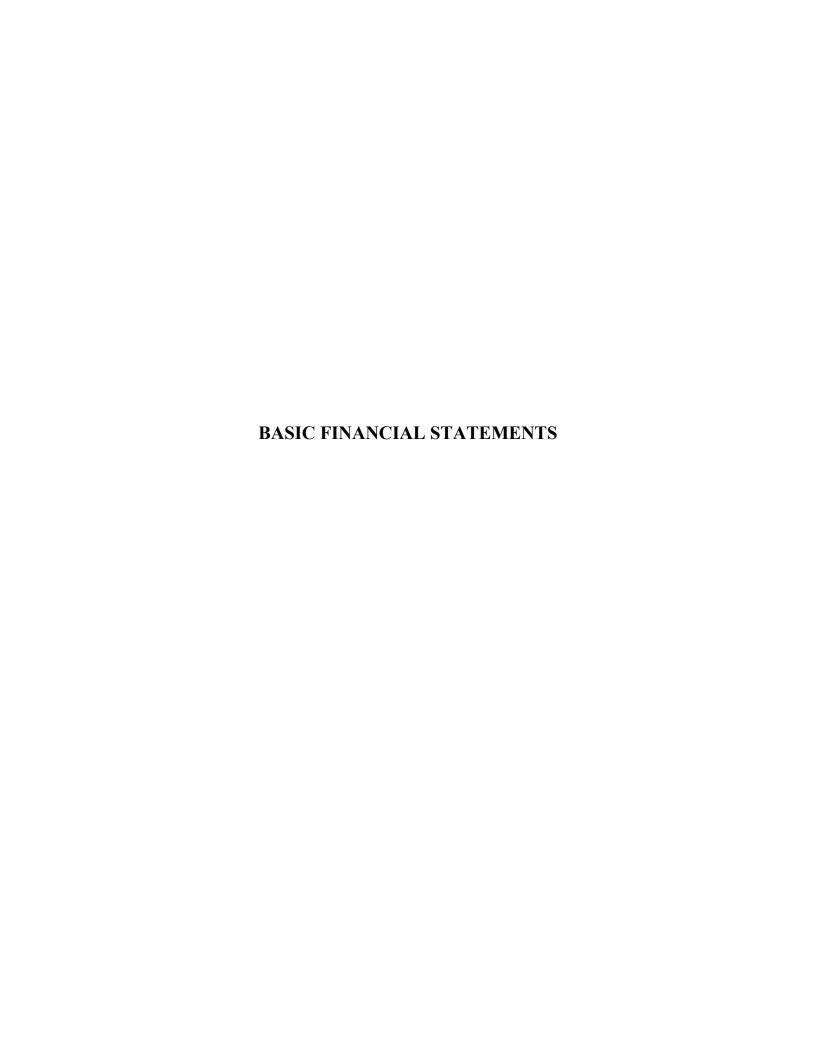
In accordance with *Government Auditing Standards*, we have also issued our report dated June 12, 2020, on our consideration of Wheeler County, Texas's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Wheeler County, Texas's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Wheeler County, Texas's internal control over financial reporting and compliance.

- 2 -

DOSHIER, PICKENS & FRANCIS, L.L.C.

DOSHIER, PICKENS & FRANCIS, LLC





#### WHEELER COUNTY, TEXAS STATEMENT OF NET POSITION SEPTEMBER 30, 2019

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 8,255,449
Investments	7,000,000
Accounts receivable, net	299,697
Delinquent taxes receivable, net	92,115
Inventories	46,690
Prepaid expenses	62,102
Capital assets, net of accumulated depreciation	12,241,256
Total assets	27,997,309
DEFERRED OUTFLOWS OF RESOURCES	
Pension contributions	274,358
Pension economic/demographic losses	142,315
Pension deficient earnings	730,825
Pension assumption changes	40,558
Total deferred outflows of resources	1,188,056
LIABILITIES	
Accounts payable	323,009
Due to other governmental entities	44,640
Deferred revenues	68,629
Noncurrent liabilities:	
Due within one year	10,600
Due in more than one year	95,174
Net pension liability	735,649
Total liabilities	1,277,701
DEFERRED INFLOWS OF RESOURCES	
Pension economic/demographic gains	165,998
Total deferred inflows of resources	165,998
NET POSITION	
Net investment in capital assets	12,241,256
Restricted:	<b>511.0</b> 50
By enabling legislation	711,262
Unrestricted	14,789,148
Total net position	\$ 27,741,666

The notes to the financial statements are an integral part of this statement.

#### WHEELER COUNTY, TEXAS STATEMENT OF ACTIVITIES FOR YEAR ENDED SEPTEMBER 30, 2019

Functions/Programs		Expenses		Charges for Services	G	ram Revenue Operating rants and ntributions	C Gra	apital nts and ributions	R N M	et (Expense) evenue and Changes in let Position Primary Government overnmental Activities
Primary government										
Governmental Activities:										
Administrative	\$	3,212,274	\$	135,369	\$	25,550	\$	-	\$	(3,051,355)
Judicial		651,126		534,876		35,702		-		(80,548)
Public facilities		325,923		-		-		-		(325,923)
Public safety		2,510,020		54,160		19,149		-		(2,436,711)
Road and bridge		3,480,878		362,001		73,842		-		(3,045,035)
Public services		317,141		65,760						(251,381)
Total	\$	10,497,362	\$	1,152,166	\$	154,243	\$	-		(9,190,953)
	G	eneral revenu	ies:							
		Taxes:								
		Property tax	es							6,675,070
				evied for road	and br	ridge				2,386,931
		Mixed bever	_	taxes						4,595
		Interest earnin	_							314,014
		Miscellaneous								221,961
		Gain on sale o	of cap	oital assets						11,612
		Total genera	ıl rev	enues						9,614,183
		Change in net	posit	tion						423,230
		Net position -	begii	nning						27,329,494
		Prior period re	_	•						(11,058)
		Net assets - be	eginn	ing, as restated	d					27,318,436
		Net position -	endi	ng					\$	27,741,666

The notes to the financial statements are an integral part of this statement.

# WHEELER COUNTY, TEXAS BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

	G	eneral Fund	Roa	d and Bridge Fund		on-Major vernmental	Ge	Total overnmental Funds
ASSETS								
Cash and cash equivalents	\$	7,112,996	\$	431,141	\$	711,312	\$	8,255,449
Investments		7,000,000		-		-		7,000,000
Accounts receivable, net		299,697		-		-		299,697
Delinquent taxes receivable, net		67,923		24,192		-		92,115
Inventories		-		46,690		-		46,690
Prepaid items		38,675		23,427	_	-		62,102
Total assets	\$	14,519,291	\$	525,450	\$	711,312	\$	15,756,053
LIABILITIES								
Accounts payable	\$	203,244	\$	119,715	\$	50	\$	323,009
Due to other governmental entities		44,640		-		-		44,640
Deferred revenue		68,629						68,629
Total liabilities		316,513		119,715		50		436,278
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue - property taxes		55,248		19,682		-		74,930
Unavailable revenue - other receivables		92,901		-		-		92,901
Total deferred inflows of resources		148,149		19,682		-		167,831
FUND BALANCES								
Non-spendable:								
Inventories		-		46,690		-		46,690
Prepaid items		38,675		23,427		-		62,102
Restricted:								
By enabling legislation		-		-		711,262		711,262
Committed:		1 014 141						1 014 141
Special projects		1,814,141		315,936		-		1,814,141 12,517,749
Unassigned		12,201,813		313,730	-			12,317,749
Total fund balances		14,054,629		386,053		711,262		15,151,944
Total liabilities, deferred inflows of								
resources and fund balances	\$	14,519,291	\$	525,450	\$	711,312	\$	15,756,053

# WHEELER COUNTY, TEXAS RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2019

Amounts reported for governmental activities in the Statement of Net Position are different because:

Total fund balance, governmental funds	\$ 15,151,944
Capital assets used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.	12,241,256
Certain accounts receivable are not available to pay for current-period expenditures and, therefore, are shown as unavailable revenues in the fund financial statements	167,831
Pension contributions paid after the measurement date, December 31, 2018, and before September 30, 2019 are expensed in the governmental funds and shown as deferred outflows of resources in the government-wide financial statements.	274,358
Pension losses, deficient earnings, and assumption changes are shown as deferred outflows of resources in the government-wide financial statements.	
Pension economic/demographic losses	142,315
Pension deficient earnings	730,825
Pension assumption changes	40,558
Pension gains and excess earnings are shown as deferred inflows of resources in the government-wide financial statements.	
Pension economic/demographic gains	(165,998)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:	
Compensated absences	(105,774)
Net pension liability	(735,649)
Net Position of Governmental Activities in the Statement of Net Position	\$ 27,741,666

# WHEELER COUNTY, TEXAS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	G	Road and Bridge Non-Major General Fund Fund Governmental				Total overnmental Funds		
REVENUES								
Property taxes	\$	6,742,257	\$	2,411,021	\$	-	\$	9,153,278
Mixed beverage taxes		4,595		-		-		4,595
Licenses and fees		460,584		362,001		75,128		897,713
Fines and forfeitures		288,283		-		-		288,283
Intergovernmental		74,457		73,842		5,944		154,243
Interest earnings		312,645		-		1,369		314,014
Miscellaneous		117,889		41,080		62,992		221,961
Total revenues		8,000,710		2,887,944		145,433		11,034,087
EXPENDITURES								
Current:								
Administrative		3,043,688		-		1,020		3,044,708
Judicial		630,263		-		6,395		636,658
Public facilities		293,901		-		-		293,901
Public safety		2,079,894		-		46,062		2,125,956
Road and bridge		-		2,542,754		-		2,542,754
Public services		226,112		-		4,472		230,584
Capital outlay		303,837		507,482				811,319
Total expenditures		6,577,695		3,050,236		57,949		9,685,880
EXCESS OF REVENUES OVER								
(UNDER) EXPENDITURES		1,423,015		(162,292)		87,484		1,348,207
OTHER FINANCING SOURCES (USES)								
Proceeds from sale of assets		35,000		4,500				39,500
Total other financing sources (uses)		35,000		4,500				39,500
NET CHANGE IN FUND BALANCES		1,458,015		(157,792)		87,484		1,387,707
FUND BALANCES - BEGINNING		12,596,614		543,845		623,778		13,764,237
FUND BALANCES - ENDING	\$	14,054,629	\$	386,053	\$	711,262	\$	15,151,944

#### WHEELER COUNTY, TEXAS

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

Amounts reported for Governmental Activities in the Statement of Activities are different because:

t change in fund balances - total governmental funds:	\$	1,387,707
Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful	ι	
lives as depreciation expense for the period.		
This is the amount by which capital outlays, \$811,319, was exceeded by depreciation.	,	
\$1,555,907, in the current period.		(744,588)
In the Statement of Activities, only the gain or loss on the disposition of capital assets is reported. However, in the governmental funds, only proceeds from a sale are reported. Thus, the charge in not resition differed from the charge in fund helpings by the net heal		
Thus, the change in net position differed from the change in fund balance by the net book value of all capital assets disposed of.		(27,888)
Revenues in the Statement of Activities that do not provide current financial resources are	;	
fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances.		
This amount represents the change in unavailable revenues.		(125,107)
Some expenses reported in the Statement of Activities do not require the use of current	:	
financial resources and these are not reported as expenditures in governmental funds:		
Compensated absences, net change		32,477
Deferred outflows of resources:		
Pension contributions, net change		23,884
Pension economic/demographic losses		142,315
Pension deficient earnings		730,825
Pension assumption changes		(40,041)
Deferred inflows of resources:		
Pension economic/demographic gains		150,350
Pension excess earnings		133,649
Net pension asset, net change		(504,704)
Net pension liability, net change		(735,649)
ge in net position of governmental activities	\$	423,230

# WHEELER COUNTY, TEXAS STATEMENT OF FIDUCIARY NET POSITION AGENCY FUNDS SEPTEMBER 30, 2019

#### **ASSETS**

Cash and cash equivalents Accounts receivable	\$	2,307,527 1,489
Total assets	\$	2,309,016
LIABILITIES		
Accounts payable Due to other governments Deposits	\$	37,265 312,772 1,958,979
Total liabilities	<u>\$</u>	2,309,016

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Wheeler County, Texas (County) have been prepared in conformity with accounting principles generally accepted in the United States of America (generally accepted accounting principles)(GAAP) for local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant accounting and reporting policies of the County are described in the following notes to the financial statements.

#### A. Financial Reporting Entity

The County, incorporated in 1876, is a public corporation and political subdivision of the State of Texas. The County is governed by the Commissioners' Court, composed of four County Commissioners and the County Judge, all of whom are elected officials.

The County provides a variety of services to advance the welfare, morale, comfort, safety and convenience of the County and its citizens.

The definition of the reporting entity is based primarily on the notion of financial accountability. The elected officials governing the County are accountable to their constituents for their public policy decisions, regardless of whether those decisions are carried out directly through the operations of the County or by their appointees through the operations of a separate entity. Therefore, the County is not only financially accountable for the organizations that make up its legal entity, but also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either, it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on the County.

#### B. Financial Statement Presentation, Measurement Focus and Basis of Accounting

#### **Government-Wide Statements**

Government-wide financial statements consist of the Statement of Net Position and the Statement of Activities. These statements report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of inter-fund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenue, are reported separately from *business-like activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Under this measurement focus, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of cash flows. Property taxes are recognized as revenues in the year for which they are levied. Fines and forfeitures are recognized when they have been assessed and adjudicated and earned. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation

#### B. Financial Statement Presentation, Measurement Focus and Basis of Accounting – Continuation

#### Government-Wide Statements – Continuation

The Statement of Activities demonstrates the degree to which the direct expenses of the County's programs are offset by those programs' revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Certain indirect costs have been included as part of the program expenses reported for the various functional activities. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by the program and 2) grants and contributions that are restricted to meeting the operational and/or capital requirements of a particular program. Taxes and other items not included among program revenue are reported instead as *general revenue*. In miscellaneous general revenues are non-program specific contributions including capital assets contributions.

Fiduciary funds are excluded in the government-wide presentation of the financial statements.

#### **Fund-Level Statements**

All governmental funds use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The County considers property taxes and other revenues as available if they are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred. Grant and entitlement revenues are also susceptible to accrual. These funds are accounted for on a spending "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources." Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Any proprietary funds, including internal service funds, and fiduciary funds, including agency funds, are accounted for using the accrual basis of accounting. Revenues are recognized when earned, and expenses when they are incurred. Claims incurred but not reported are included in payables and expenses. These funds are accounted for using an economic resources measurement focus.

The accounts of the County are organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures/expenses. Government resources are allocated to and accounted for in individual funds based on the purpose for which they are to be spent and the means by which spending activities are controlled.

The County reports the following major governmental funds:

<u>General Fund</u> – The *General Fund* is the general operating fund of the County. The General Fund is used to account for all financial resources except those required to be accounted for in another fund. Major revenue sources include property taxes, charges for services, intergovernmental revenues and investment of idle funds. Primary expenditures are for administrative, judicial, public facilities, public safety, public services, and capital acquisition.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation

#### B. Financial Statement Presentation, Measurement Focus and Basis of Accounting – Continuation

Fund-Level Statements – Continuation

<u>Road and Bridge Fund</u> – The *Road and Bridge Fund* is a special revenue fund used to account for the revenues derived from property taxes and license fees levied for purposes of road and bridge expenditures.

Additionally, the County reports the following fund types:

<u>Special Revenue Funds</u> – The *Special Revenue Funds* account for the proceeds of specific revenue sources (other than fiduciary funds) that are legally restricted to expenditures for specified purposes.

<u>Agency Funds</u> are used to account for assets held by the County as an agent for individuals, private organizations, other governments and other funds. Agency funds do not involve a formal trust agreement. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

#### C. Use of Estimates

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity

#### 1. Deposits and Investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, deposits within public fund investment pools and short-term investments with original maturities of three months or less from the date of acquisition. Statutes authorize the County to keep funds in demand deposits, time deposits, or securities of the United States. The County's custodial banks are required to pledge for the purpose of securing County funds, securities of the following kind, in an amount equal to the amount of such County funds: bonds and notes of the United States, securities of indebtedness of the United States, bonds of the State of Texas, or of any county, city, or independent school district, and various other bonds as described in Texas Statutes.

The County is required by Government Code Chapter 2256, The Public Funds Investment Act ("Act"), to adopt, and publicize an investment policy. That policy must be written, primarily emphasize safety of principal and liquidity, address investment diversification, yield, and maturity and the quality and capability of investment management, and include a list of the types of authorized investments in which the investing entity's funds may be invested, and the maximum allowable stated maturity of any individual investment owned by the entity.

The Act requires an annual audit of investment policies. Audit procedures in this area, conducted as a part of the audit of the basic financial statements, disclosed that in the area of investment practices, management has reported and established appropriate policies. The County adheres to the requirements of the Act. Additionally, investment practices of the County are in accordance with local polices.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation

#### D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation

#### 2. Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of inter-fund loans) or "advances to/from other funds" (i.e., the noncurrent portion of inter-fund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Amounts due from other governments include amounts due from grantors for approved grants for specific programs and reimbursements for services performed by the County. Program grants are recorded as receivables revenues at the time all eligibility requirements established by the provider have been met.

Accounts receivable consist of reimbursements for services performed are recorded as receivables and revenues when they are earned in the government-wide statements. Included are fines and costs assessed by court action and billable services for certain contracts. Revenues received in advance of the costs being incurred are recorded as unavailable revenues in the fund statements. Receivables are shown net of an allowance for uncollectible accounts of \$2,283,523.

Payables consist of vendor obligations for goods and services as well as funds payable to others when the criteria for their release have been met.

#### 3. Property Tax Calendar and Revenues

Property taxes are based on taxable value at January 1 and become due October 1 and past due after January 31 of the following year unless the half payment option is elected in which one-half the tax is due November 30, and the balance the following June 30. Tax collections after February 1 are treated as late payments and are subject to penalty and interest. Uncollected taxes from the current tax roll become delinquent on July 1 and are subject to additional penalties and interest. Accordingly, receivables and revenues for property taxes are reflected on the government-wide statement based on the full accrual method of accounting. Property tax receivables for prior years' levies are shown net of an allowance for uncollectible accounts of \$134,847.

#### 4. Restricted Assets/Funds

The following accounts reflect restricted status by third-party or statutory obligations for specific purposes:

• Other Non-Major Governmental fund balances (amounts restricted for other specific purposes such as management and preservation of public records, personnel and security for the courthouse, technology requirements for the justice court, enhancement of the county attorney's operations with fees from processing dishonored and forged checks, fund correctional officer salaries for the purpose of incarcerating undocumented criminal aliens, defraying the costs of collecting the vehicle inventory tax within the County, maintenance of the commissary in the Sheriff's Department, enhancement of law enforcement operations with seized funds, and administration of pre-trial diversion programs. All restrictions are enacted according to Texas statutes.)

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation

#### D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation

#### 5. Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories in the governmental funds are recorded as expenditures when consumed rather than purchased. At September 30, 2019, inventories consisted of fuel in the road and bridge department.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The County uses the consumption method to record its prepaid items which requires reporting these items as assets and deferring the recognition of expenditures until the period in which prepaid items are used or consumed. In the fund financial statements, they are offset by a designation of non-spendable fund balance which indicates they do not represent "available spendable resources".

#### 6. Capital Assets

Capital assets, which include buildings and improvements, infrastructure, and machinery and equipment, are reported in the government-wide financial statements. The County has opted to retroactively report infrastructure assets. According to the County's capitalization policy, capital assets are defined as individual assets (or systems of assets) having a cost of \$5,000 or more and an estimated useful life in excess of two years. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

When capital assets are purchased, they are capitalized and depreciated in the government-wide financial statements. Capital assets are recorded as expenditures of the current period in the governmental fund financial statements.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Capital assets are depreciated using the straight-line method over the following estimated lives:

Buildings and improvements 30 - 50 years
Infrastructure 50 years
Machinery and equipment 5 - 10 years

#### 7. Compensated Absences

A liability for unused vacation and comp time for all full-time employees is calculated and reported in the government-wide financial statements. For financial reporting, the following criteria must be met to be considered as compensated absences:

- leave or compensation is attributable to services already rendered
- leave or compensation is not contingent on a specific event (such as illness).

Per GASB Interpretation No. 6, liabilities for compensated absences are recognized in the fund statements to the extent the liabilities have matured (i.e. are due for payment). Compensated absences are accrued in the government-wide statements.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation

#### D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity - Continuation

#### 7. Compensated Absences – Continuation

Regular full-time employees are entitled to vacation of up to three weeks per year as earned. Vacation time earned, but not taken, is paid upon termination, but cannot be accumulated beyond one calendar year. Compensation time is accrued at one and one-half the employee's regular rate for each hour worked over forty hours in a work week. After it is accrued, it is treated like vacation time earned and is paid upon termination. Sick leave accrues at 8 hours per month with a maximum limit of 480 hours; however, unused sick leave is not paid upon termination. Accrued vacation leave and comp time are accrued in the government-wide financial statements.

#### 8. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position.

In the fund financial statements, the face amount of debt issued is reported as other financing sources when the debt is issued and as an expenditure when the debt is paid.

#### 9. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow or resources (expense/expenditure) until then. The government has multiple items that qualify for reporting in this category. They are the contributions and other items related to the County's pension plan reported in the government-wide statement of net position.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has multiple items that qualify for reporting in this category. One item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and fines and fees. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The other items are related to the County's pension plan reported in the government-wide statement of net position.

#### 10. Pensions

For purposes of measuring the net pension asset or liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's Texas County and District Retirement System Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation

#### D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation

#### 11. Fund Balances

As prescribed by GASB Statement No. 54, governmental funds report fund balance in classifications based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. Fund balance for governmental funds can consist of the following:

<u>Non-spendable Fund Balance</u> – includes amounts that are (a) not in spendable forms, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, prepaid amounts, and long-term notes receivable.

<u>Restricted Fund Balance</u> – includes amounts that are restricted for specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of the resource providers.

<u>Committed Fund Balance</u> – includes amounts that can only be used for the specific purposes determined by a formal action of the County's highest level of decision-making authority, the Commissioners' Court. Commitments may be changed or lifted only by the County taking the same formal action that imposed the constraint originally (for example: resolution or ordinance).

Assigned Fund Balance – includes amounts intended to be used by the County for specific purposes that are neither restricted nor committed. Intent is expressed by (a) Commissioners' Court or (b) a body (budget, finance committee, or County Official) to which the assigned amounts are to be used for specific purposes. Assigned amounts also include all residual amounts in governmental funds (except negative amounts) that are not classified as non-spendable, restricted or committed.

<u>Unassigned Fund Balance</u> – this classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

#### 12. Net Position

In the government-wide financial statements, equity is classified as net position and displayed in three categories.

<u>Net Investment in Capital Assets</u> – This amount consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds.

<u>Restricted Net Position</u> – This amount is restricted by external creditors, grantors, contributors, laws or regulations of other governments, enabling legislation, or constitutional provisions.

<u>Unrestricted Net Position</u> – This amount includes all net position amounts that do not meet the definition of "net investment in capital assets" or "restricted net position."

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation

#### E. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation

#### 13. Fund Balance Policies

When the County incurs an expenditure for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first, then unrestricted funds. When expenditures are incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

Committed fund balance amounts may be used for other purposes with appropriate action by the Commissioners' Court to either modify or rescind a fund balance commitment. Commitments are typically done through adoption and amendment of the budget.

The County's highest level of decision-making authority is the Commissioners' Court. The Court has not yet delegated the authority to assign fund balance amounts to a specific individual nor does it have a policy to authorize the assignment of fund balances outside the Court.

#### NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. Budgetary Information

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to September 1, the proposed budget is submitted to the Commissioners' Court.
- 2. The Commissioners' Court provides for a public hearing on the County budget subsequent to August 15, and prior to the levy of taxes by the Commissioners' Court.
- 3. Prior to October 1, the budget is legally adopted by order of the Commissioners' Court for the General Fund and the Road and Bridge Special Revenue Fund.
- 4. The budget is prepared by fund and department with the legal level of control at the department level. Administrative control is maintained through the establishment of more detailed account or object class budgets within the departments. Emergency expenditures to meet unusual and unforeseen conditions which could not, by reasonable diligent thought and attention, have been included in the original budget, whereby total expenditures of a department have been increased must be authorized by the Court as emergency amendments to the original budget. Management may not amend the budget at any level without approval of the Commissioners' Court. The Court has the authority to make such changes in the budget, in its judgment of facts, the law warrant, and the interest of the taxpayers demand, provided the amounts budgeted for the current expenditures from the various funds for the County do not exceed appropriations, including fund balances from the prior fiscal periods. Amounts shown in the financial statements represent the original budget amounts and all supplemental appropriations. Supplemental appropriations to the original adopted budget are in the Final Budget Amounts column of the Budgetary Comparison Schedule for the General Fund, and the Road and Bridge Special Revenue Fund.
- 5. Budgets for the General Fund and the Road and Bridge Special Revenue Fund are adopted on a basis consistent with GAAP on the modified accrual basis of accounting on an annual basis.

#### NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY – Continuation

#### A. <u>Budgetary Information</u> – Continuation

- 6. Formal budgetary integration on an annual basis is employed as a management control device during the year for the General Fund and the Road and Bridge Special Revenue Fund.
- 7. All appropriations, except those in grant funds, lapse at the end of the County's fiscal year and may be re-budgeted the next year.

#### **NOTE 3 – DEPOSITS AND INVESTMENTS**

Following is a reconciliation of the County's cash and deposit balances as of September 30, 2019:

Cash and deposit balances consist of:				
Bank deposits			\$	3,900,097
Temporary investments - TexPool				1,313,291
Temporary investments - TexSTAR				831
Temporary investments - Texas CLASS				3,550,927
Temporary investments - Texas LOGIC				1,797,830
Total			\$	10,562,976
Cash and deposit balances are reported in the basic financial statements a	s follow	/S:		
Government-wide Statement of Net Position:				
Unrestricted			\$	8,255,449
Fiduciary Funds Statement of Net Position				2,307,527
Total			\$	10,562,976
As of September 30, 2019, the County had the following investments:				
Investment Type	F	air Value	-	ghted Average turity (Days)
Investment Type		uii y uiuc		curity (Eugs)
Governmental activities				
Certificates of deposit (interest rate 2.599%)	\$	7,000,000		
Total fair value	\$	7,000,000		
Portfolio weighted average maturity		· · ·		340

#### **NOTE 3 – DEPOSITS AND INVESTMENTS** – Continuation

Custodial credit risk – deposits. As of September 30, 2019, the carrying amount of the County's deposits with financial institutions was \$10,900,097 and the bank's balance was \$10,802,820. Of the bank balance, \$2,775,018 was insured through the Federal Depository Insurance Corporation (FDIC) and the remaining \$8,027,802 was collateralized with securities held by the pledging institution's agent in the County's name.

As of September 30, 2019, the County had \$1,313,291, \$831, \$3,550,927, and \$1,797,830 invested with the Texas Treasury Safekeeping Trust Company (TexPool), TexSTAR, the Texas Cooperative Liquid Assets Securities System (Texas CLASS), and Texas LOGIC, respectively. The Inter-local Cooperation Act, chapter 791 of the Texas Government Code, and the Public Funds Investment Act, chapter 2256 of the Texas Government Code, provide for the creation of public funds investment pools, such as TexPool, and the others, through which political subdivisions and other entities may invest public funds.

The State Comptroller of Public Accounts exercises oversight responsibility over TexPool. Oversight includes the ability to significantly influence operations, designation of management and accountability for fiscal matters. Additionally the State Comptroller has established an advisory board composed of both participants of in TexPool and other persons who do not have a business relationship with TexPool. The advisory board members review the investment policy and management fee structure.

TexSTAR is a local government investment pool created under the Interlocal Cooperation Act specifically tailored to meet Texas state and local government objectives of preservation of principal, daily liquidity, and competitive yield. The pool is governed by a board of directors comprised of government entity officials in partnership with financial services leaders.

Texas CLASS is a local government pool emphasizing safety, liquidity, convenience, and competitive yields. Since 1966, Texas CLASS has provided Texas public entities a safe and competitive investment alternative. The pool is governed by a board of trustees, elected annually by its participants.

All investment pools use amortized cost to value portfolio assets and follows the criteria for GASB Statement No. 79 for use of amortized cost. TexPool, TexSTAR, Texas CLASS, and Texas LOGIC do not place any limitations or restrictions such as notice periods or maximum transaction amounts, on withdrawals. Each pool has a credit rating of AAAm from Standard & Poor's Financial Services. Local government investment pools in this rating category meet the highest standards for credit quality, conservative investment policies, and safety of principle. TexPool, TexSTAR, Texas CLASS, and Texas Logic each invest in a quality portfolio of debt securities investments that are legally permissible for local governments in the state.

*Interest rate risk* is the risk that adverse changes in interest rates will result in an adverse effect on the fair value of an investment. The County manages its exposure to interest rate risk by maintaining its cash in interest-bearing demand accounts, or in certificates of deposit with weighted average maturities of one year or less.

*Credit risk* is the risk that an insurer or other counterparty to an investment will not fulfill its obligations. State law and County policy limit investments in local government pools to those rated no lower than AAA or an equivalent rating by at least one nationally recognized rating service.

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single insurer. As of September 30, 2019, 37.94% of the County's carrying value of cash was invested in pooled investment accounts. All other cash was deposited with the County's depository bank and was adequately secured as described above.

#### **NOTE 4 – CAPITAL ASSETS**

Capital assets are recorded at cost or, if donated, at fair market value at the date of receipt. In accordance with GASB Statement No. 34, depreciation policies were adopted to include useful lives and classification by function. As stated earlier, the County has opted to report its infrastructure retroactively.

Capital asset activity for the year ended September 30, 2019 was as follows:

	Beginning	_	_	_	Ending
	 Balance	 Increases		Decreases	Balance
Governmental activities:					
Capital asset, not being depreciated:					
Land	\$ 106,010	\$ -	\$	-	\$ 106,010
Construction in process		2,250		-	2,250
Total capital assets, not being					
depreciated	 106,010	 2,250			 108,260
Capital asset, being depreciated					
Buildings and improvements	13,703,669	11,000		-	13,714,669
Infrastructure	4,182,391	- -		-	4,182,391
Machinery and equipment	 13,908,202	 798,069		(318,919)	14,387,352
Total capital assets, being					
depreciated	31,794,262	809,069		(318,919)	32,284,412
Less accumulated depreciation for:					
Buildings and improvements	(4,228,228)	(425,843)		_	(4,654,071)
Infrastructure	(3,801,958)	(23,611)		_	(3,825,569)
Machinery and equipment	(10,856,354)	(1,106,453)		291,031	(11,671,776)
Total accumulated depreciation	 (18,886,540)	(1,555,907)		291,031	(20,151,416)
Total capital assets, being depreciated, net	 12,918,781	 (746,838)		(27,888)	 12,132,996
Governmental activities capital assets, net	\$ 13,024,791	\$ (744,588)	\$	(27,888)	\$ 12,241,256

#### **NOTE 4 – CAPITAL ASSETS** – Continuation

Depreciation expense for the year ended September 30, 2019 was charged to the functions/programs of the primary government as follows:

~	4		
Government	വിവര	tıx	7111AC

Administrative Judicial	\$ 146,744 1,417
Public facilities	30,228
Public safety	358,511
Road and bridge	913,481
Public services	105,526
Total Depreciation Expense	\$ 1,555,907

#### NOTE 5 – PROPERTY TAX

The State of Texas Constitutional tax rate limit for both operations and debt service is \$.80 on each \$100 of assessed valuation. The tax rate on the 2018 tax roll was \$.35884 per \$100, which means that the County has a tax margin of \$.44116 per \$100 and could raise up to \$8,068,349 additional revenue from the 2018 assessed valuation of \$1,828,894,080 before the limit is reached.

The State of Texas Constitutional tax rate limit for the maintenance of farm-to-market roads is \$.30 on each \$100 of assessed valuation. The tax rate on the 2018 tax roll was \$.06454 per \$100, which means that the County has a tax margin of \$.23546 per \$100 and could raise up to \$4,306,314 additional revenue from the 2018 assessed valuation of \$1,828,894,080 before the limit is reached.

The State of Texas Constitutional tax rate limit for lateral roads is \$.15 on each \$100 of assessed valuation. The tax rate on the 2018 tax roll was \$.0639 per \$100, which means that the County has a tax margin of \$.0861 per \$100 and could raise up to \$1,571,558 additional revenue from the 2018 assessed valuation of \$1,825,271,100 before the limit is reached.

Real and personal property values are assessed for the period January 1 to December 31, as of January 1 at which date property taxes attach as an enforceable lien on property. Taxes are levied by October 1 of the current year and are collected from October 1 to June 30 of the following year. Payments received after February 1 are considered late and are subject to penalty and interest. Taxes become delinquent on July 1 of the following year.

#### **NOTE 6 – RETIREMENT PLAN**

**Plan Description:** Wheeler County provides retirement and death benefits for all of its employees, except temporary employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of several nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034 and is available at <a href="https://www.tcdrs.org">www.tcdrs.org</a>.

#### **NOTE 6 – RETIREMENT PLAN** – Continuation

**Benefits Provided:** The plan provisions are adopted by the governing body of the County (employer), within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw all of their personal contributions in a lump sum are not entitled to any amounts contributed by the County. The County has enacted a policy to allow partial lump sum distributions with no penalty.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the County within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

**Employees Covered by Benefit Terms:** At September 30, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	40
Inactive employees entitled to but not yet receiving benefits	54
Active employees	88

**Contributions:** The County has elected the annually determined contribution rate (ADCR) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the County based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the County is actuarially determined annually.

The County contributed using the actuarially determined rate of 8.64% with a supplemental rate of .36% for the months of the accounting year in 2018 and 8.06% with a supplemental rate of .94% for the months of the accounting year in 2019. The contribution rate payable by the employee members is 7.0% for fiscal year 2019 as adopted by the governing body of the County. The employee contribution rate and the employer contribution rate may be changed by the governing body of the County within the options available in the TCDRS Act.

**Net Pension Liability:** The County's net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date.

**Actuarial Assumptions:** The total pension liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

All actuarial assumptions that determined the total pension liability as of December 31, 2018 were based on the results of an actuarial experience study for the period January 1, 2013 – December 31, 2016, except where required to be different by GASB 68.

In the 2017 actuarial valuation, assumed life expectancies were adjusted as a result of adopting a new projection scale, 130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.

#### **NOTE 6 – RETIREMENT PLAN** – Continuation

#### **TCDRS** system-wide economic assumptions:

Real rate of return	5.25%
Inflation	2.75%
Long-term investment return	8.00%

The assumed long-term investment return of 8% is net after investment and administrative expenses. It is assumed returns will equal the nominal annual rate of 8% for calculating the actuarial accrued liability and the normal cost contribution rate for the retirement plan of each participating employer.

The annual salary increase rates assumed for individual members vary by length of service and by entry-age group. The annual rates consist of a general wage inflation component of 3.25% (made up of 2.75% inflation and 0.5% productivity increase assumptions) and a merit, promotion and longevity component that on average approximates 1.6% per year for a career employee.

#### **Employer-specific economic assumptions:**

Growth in membership	0.00%
Payroll growth for funding calculations	2.25%

The payroll growth assumption is for the aggregate covered payroll of an employer.

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2018 information for a 10-year time horizon.

Note that the valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is set based on a 30-year time horizon; the most recent analysis was performed in 2017.

#### **NOTE 6 – RETIREMENT PLAN** – Continuation

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

			Geometric Real
		Target	Rate of Return (Expected Minus
Asset Class	Benchmark	Allocation	Inflation)
Asset Class	Benchmark	Allocation	<u>Inflation)</u>
US Equities	Dow Jones U.S. Total Stock Market		
	Index	10.50%	5.40%
Private Equity	Cambridge Associates Global Private		
	Equity & Venture Capital Index	18.00%	8.40%
Global Equities	MSCI World (net) Index	2.50%	5.70%
International Equities - Developed	MSCI World Ex USA (net) Index	10.00%	5.40%
International Equities - Emerging	MSCI Emerging Markets (net) Index	7.00%	5.90%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate		
	Bond Index	3.00%	1.60%
Strategic Credit	FTSE High-Yield Cash-Pay Capped		
	Index	12.00%	4.39%
Direct Lending	S&P/LSTA Leveraged Loan Index	11.00%	7.95%
Distressed Debt	Cambridge Associates Distressed		
	Securities Index	2.00%	7.20%
REIT Equities	67% FTSE NAREIT Equity REITs		
	Index + 33% S&P Global REIT (net)		
	Index	2.00%	4.15%
Master Limited Partnerships (MLPs)	Alerian MLP Index	3.00%	5.35%
Private Real Estate Partnerships	Cambridge Associates Real Estate		
	Index	6.00%	6.30%
Hedge Funds	Hedge Fund Research, Inc. (HFRI)		
	Funds of Funds Composite Index	13.00%	3.90%

**Discount Rate:** The discount rate used to measure the total pension liability was 8.10%. The discount rate is the single rate of return that, when applied to all projected benefit payments results in an actuarial present value of projected benefit payments equal to the total of the following:

- 1. The actuarial present value of benefit payments projected to be made in future periods in which (a) the amount of the pension plan's fiduciary net position is projected to be greater than the benefit payments that are projected to be made in that period and (b) pension plan assets up to that point are expected to be invested using a strategy to achieve the long-term rate of return, calculated using the long-term expected rate of return on pension plan investments.
- 2. The actuarial present value of projected benefit payments not included in (1), calculated using the municipal bond rate.

#### **NOTE 6 – RETIREMENT PLAN** – Continuation

Therefore, if plan investments in a given future year are greater than projected benefit payments in that year and are invested such that they are expected to earn the long-term rate of return, the discount rate applied to projected benefit payments in that year should be the long-term expected rate of return on plan investments. If future years exist where this is not the case, then an index rate reflecting the yield on a 20-year, tax-exempt municipal bond should be used to discount the projected benefit payments for those years.

The determination of a future date when plan investments are not sufficient to pay projected benefit payments is often referred to as a depletion date projection. A depletion date projection compares projections of the pension plan's fiduciary net position to projected benefit payments and aims to determine a future date, if one exists, when the fiduciary net position is projected to be less than projected benefit payments. If an evaluation of the sufficiency of the projected fiduciary net position compared to projected benefit payments can be made with sufficient reliability without performing a depletion date projection, alternatives methods to determine sufficiency may be applied.

In order to determine the discount rate to be used by the employer we have used an alternative method to determine the sufficiency of the fiduciary net position in all future years. Our alternative method reflects the funding requirements under the employer's funding policy and the legal requirements under the TCDRS Act.

- 1. TCDRS has a funding policy where the Unfunded Actuarial Accrued Liability (UAAL) shall be amortized as a level percent of pay over 20-year closed layered periods.
- 2. Under the TCDRS Act, the employer is legally required to make the contribution specified in the funding policy.
- 3. The employer's assets are projected to exceed its accrued liabilities in 20 years or less. When this point is reached, the employer is still required to contribute at least the normal cost.
- 4. Any increased cost due to the adoption of a COLA is required to be funded over a period of 15 years, if applicable.

Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefit payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future years.

Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years, the discount rate for purposes of calculating the total pension liability and net pension liability of the employer is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses for GASB 68 purposes. Therefore, we have used a discount rate of 8.10%, net of all expenses, increased by 0.10% to be gross of administrative expenses.

**NOTE 6 – RETIREMENT PLAN** – Continuation

#### **Changes in the Net Pension Liability / (Asset):**

	T	Ootal Pension Liability (a)	•		Net Pension Liability / (Asset) (a) - (b)	
Balances as of December 31, 2017	\$	11,204,573	\$	11,709,277	\$	(504,704)
Changes for the year:						
Service cost		377,711		-		377,711
Interest on total pension liability (1)		921,652		-		921,652
Effect of plan changes (2)		75,957		-		75,957
Effect of economic/demographic gains or losses		177,894		-		177,894
Effect of assumptions changes or inputs		-		-		-
Refund of contributions		(23,581)		(23,581)		-
Benefit payments		(392,242)		(392,242)		-
Administrative expenses		_		(9,322)		9,322
Member contributions		-		211,879		(211,879)
Net investment income		-		(216,818)		216,818
Employer contributions		-		322,416		(322,416)
Other (3)				4,706		(4,706)
Balances as of December 31, 2018	\$	12,341,964	\$	11,606,315	\$	735,649

- (1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.
- (2) Reflects plan changes adopted effective in 2019
- (3) Relates to allocation of system-wide items.

Sensitivity of the net pension liability / (asset) to changes in the discount rate: The following presents the net pension liability of the County, calculated using the discount rate of 8.10%, as well as what the County's net pension liability / (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (7.10%) or 1 percentage point higher (9.10%) than the current rate.

	 1% Decrease 7.10%		Current Discount Rate 8.10%		1% Increase 9.10%	
Total pension liability	\$ 13,875,863	\$	12,341,964	\$	11,041,671	
Fiduciary net position	 11,606,315		11,606,315		11,606,315	
Net pension liability / (asset)	\$ 2,269,548	\$	735,649	\$	(564,644)	

#### **NOTE 6 – RETIREMENT PLAN** – Continuation

**Pension plan fiduciary net position:** Detailed information about the pension plan's fiduciary net position is available in the separately issued TCDRS financial report.

#### Pension Expense / (Income):

	January 1, 2018 to December 31, 2018	
Service cost	\$ 377,711	
Interest on total pension liability (1)	921,652	
Effect of plan changes	75,957	
Administrative expenses	9,322	
Member contributions	(211,879)	
Expected investment return net of investment expenses	(952,973)	
Recognition of deferred inflows/outflows of resources		
Recognition of economic/demographic gains or losses	(114,771)	
Recognition of assumption changes or inputs	40,041	
Recognition of investment gains or losses	305,317	
Other (2)	 (4,706)	
Pension expense / (income)	\$ 445,671	

- (1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.
- (2) Relates to allocation of system-wide items.

**Deferred Inflows / Outflows of Resources:** As of September 30, 2019, the deferred inflows and outflows of resources are as follows:

	Deferred Inflows of Resources		Deferred Outflows of Resources	
Differences between expected and actual experience	\$	165,998	\$	142,315
Changes of assumptions		-		40,558
Net difference between projected and actual earnings		-		730,825
Contributions made subsequent to measurement date		N/A		274,358

#### WHEELER COUNTY, TEXAS NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

#### **NOTE 6 – RETIREMENT PLAN** – Continuation

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

\$ 248,851
121,597
107,715
269,537
-
-
\$

#### **NOTE 7 – CONCENTRATION OF TAXPAYERS**

As of September 30, 2019, the following taxpayers accounted for a significant portion of the County's total tax levy.

Taxpayer	Industry	<u>T</u>	ax Amount	Percent of Total Levy
Taxpayer A	Oil & Gas	\$	1,410,722	15.83 %
Taxpayer B	Oil & Gas		922,205	10.35
Taxpayer C	Oil & Gas		536,999	6.03
Taxpayer D	Oil & Gas		505,476	5.67
Taxpayer E	Oil & Gas		485,439	5.45

#### **NOTE 9 – LONG-TERM LIABILITIES**

	eginning Balance					Ending Balance	Due Within One Year	
Governmental activities: Compensated absences	\$ 138,251	\$	233,721	\$	(266,198)	\$ 105,774	\$	10,600
Governmental activity long-term liabilities	\$ 138,251	\$	233,721	\$	(266,198)	\$ 105,774	\$	10,600

#### **NOTE 10 – PROBATION DEPARTMENTS**

#### Community Supervision and Corrections (Adult Probation)

The 31<sup>st</sup> District CSCD is a joint venture between Wheeler, Roberts, Hemphill and Lipscomb Counties. The County's local funding to this department for the year ended September 30, 2019 was \$4,640. There is not an issued audit opinion on the restitution, probation fees, or any county funding.

#### WHEELER COUNTY, TEXAS NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

#### **NOTE 11 – LEASES**

#### **Operating Leases:**

The County has entered into agreements to lease various pieces of office equipment. Total lease expense for 2019 was \$30,780. Commitments under these agreements provide for minimum future payments as of September 30, 2019, as follows:

For Year Ended:	
2020	\$ 36,691
2021	27,756
2022	26,576
2023	4,271
2024	1,105
Total future lease payments	\$ 96,399

#### **NOTE 12 – RISK MANAGEMENT**

The County's major areas of risk management are: public officials', law enforcement, and automobile liability, general comprehensive liability and property damage, workers' compensation, and employee health insurance. The County has obtained insurance with an insurance company and a public entity risk pool in which all risk is transferred to those entities for all the above areas. The County pays a deductible per incident except on the employee health insurance in which the deductible is the responsibility of the employee. There have been no significant reductions in insurance coverage from the prior year and settlements have not exceeded insurance coverage for the current year or the previous three years.

#### NOTE 13 - PRIOR PERIOD ADJUSTMENT

The beginning net position on the Statement of Activities was changed due to prior year errors in regards to the County's capital assets. Assets valuing \$138,942, as well as accumulated depreciation totaling \$150,000 were not correctly included on the County's Statement of Net Position. The correction resulted in a net decrease to beginning net position in the amount of \$11,058.

## REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

## WHEELER COUNTY, TEXAS GENERAL FUND

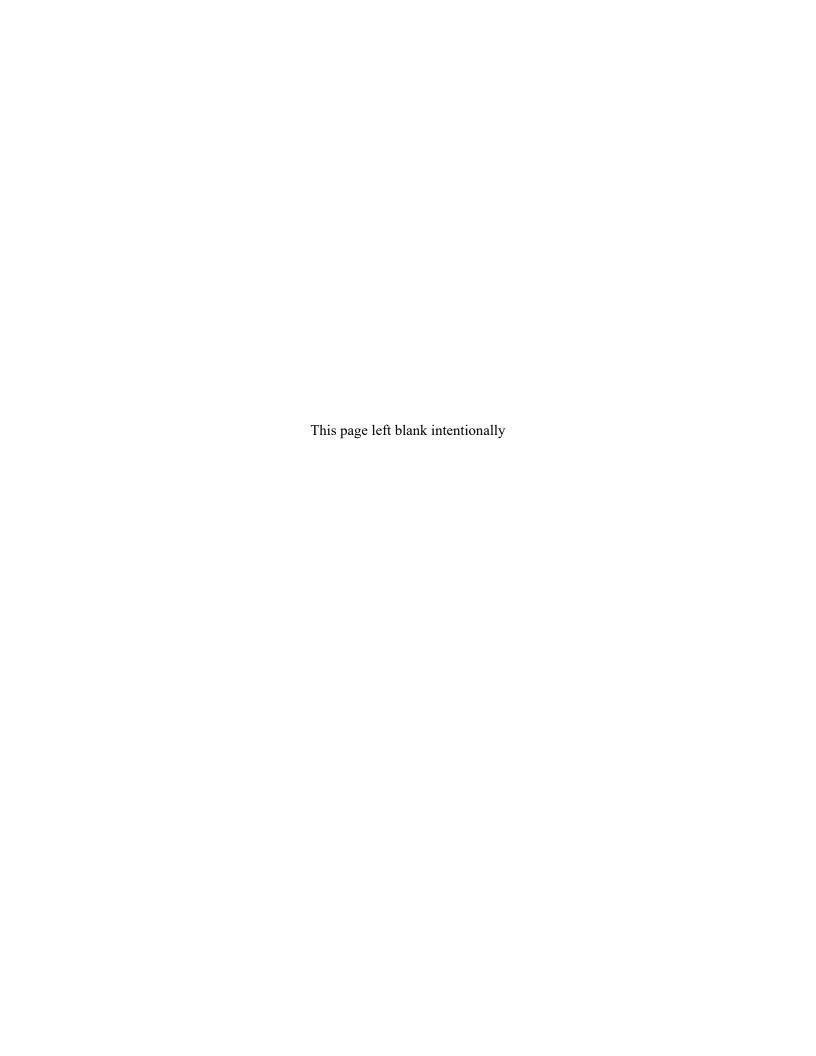
## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgete	d Amounts	Actual	Variance With	
	Original	Final	Amounts	Final Budget	
REVENUES					
Property taxes	\$ 6,075,000	\$ 6,075,000	\$ 6,742,257	\$ 667,257	
Mixed beverage taxes	5,000	5,000	4,595	(405)	
Licenses and fees	262,175	283,805	460,584	176,779	
Fines and forfeitures	298,000	298,000	288,283	(9,717)	
Intergovernmental	113,354	113,354	74,457	(38,897)	
Investment earnings	30,000	30,000	312,645	282,645	
Miscellaneous	29,000	29,000	117,889	88,889	
Total revenues	6,812,529	6,834,159	8,000,710	1,166,551	
EXPENDITURES					
Current:					
Administrative					
County Judge	234,452	227,772	199,035	28,737	
County Auditor	132,320	132,320	121,065	11,255	
County Clerk	341,636	471,560	438,048	33,512	
District Clerk	196,670	196,670	177,466	19,204	
County Treasurer	176,874	148,477	110,827	37,650	
County Tax Assessor/Collector	322,271	322,271	301,418	20,853	
Non-departmental	1,848,150	2,111,121	1,695,829	415,292	
Total administrative	3,252,373	3,610,191	3,043,688	566,503	
Judicial					
31st District Court	165,950	165,950	79,034	86,916	
Justice of the Peace, #1	172,340	172,340	150,269	22,071	
Justice of the Peace, #2	238,446	238,446	210,199	28,247	
County Attorney	196,375	196,375	190,761	5,614	
Total judicial	773,111	773,111	630,263	142,848	
Public facilities					
Building maintenance	530,363	537,043	293,901	243,142	
Total public facilities	530,363	537,043	293,901	243,142	
Public safety					
Sheriff's department	944,819	944,819	840,983	103,836	
Jail	1,177,832	1,227,859	1,175,164	52,695	
Safety control	22,204	22,204	22,162	42	
Constable, #1	21,101	21,101	14,786	6,315	
Constable, #2	37,970	27,811	26,799	1,012	
Total public safety	2,203,926	2,243,794	2,079,894	163,900	
- ,				Continued	

## WHEELER COUNTY, TEXAS GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Budgeted	Amo	unts		Actual	Variance With		
Continuation		Original		Final		Amounts	Final Budget		
EXPENDITURES									
Current:									
Public service	\$	67,816	\$	67.006	\$	66.047	\$	1.040	
Emergency management Veteran's service	Э	12,596	Э	67,996 12,596	Þ	66,947 630	Э	1,049 11,966	
Extension office		188,028		188,028		158,535		29,493	
Extension office		100,020		100,020		136,333		29,493	
Total public service		268,440		268,620		226,112		42,508	
Capital outlay		201,000		333,209		303,837		29,372	
Total expenditures		7,229,213		7,765,968		6,577,695		1,188,273	
EXCESS OF REVENUES OVER									
(UNDER) EXPENDITURES		(416,684)		(931,809)		1,423,015		2,354,824	
OTHER FINANCING COURCES / (USES)									
OTHER FINANCING SOURCES / (USES) Proceeds from sale of assets	)					35,000		35,000	
Transfers out		(300,000)		(300,000)		33,000		300,000	
Transiers out		(300,000)		(300,000)				300,000	
Total other financing									
sources / (uses)		(300,000)		(300,000)		35,000		335,000	
NET CHANGE IN FUND BALANCE		(716,684)		(1,231,809)		1,458,015		2,689,824	
FUND BALANCE - BEGINNING		12,596,614		12,596,614		12,596,614			
FUND BALANCE - ENDING	\$	11,879,930	\$	11,364,805	\$	14,054,629	\$	2,689,824	



## WHEELER COUNTY, TEXAS ROAD AND BRIDGE FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted	l Amounts	Actual	Variance With	
	Original	Final	Amounts	Final Budget	
REVENUES					
Property and other taxes	\$ 2,160,000	\$ 2,160,000	\$ 2,411,021	\$ 251,021	
Licenses and fees	300,000	300,000	362,001	62,001	
Intergovernmental	20,000	20,000	73,842	53,842	
Miscellaneous	5,000	17,545	41,080	23,535	
Total revenues	2,485,000	2,497,545	2,887,944	390,399	
EXPENDITURES					
Current:					
Road and bridge					
Precinct 1	720,273	913,733	790,740	122,993	
Precinct 2	728,148	644,628	560,269	84,359	
Precinct 3	648,975	648,975	556,075	92,900	
Precinct 4	730,724	747,394	635,670	111,724	
Total road and bridge	2,828,120	2,954,730	2,542,754	411,976	
Capital outlay	492,000	558,850	507,482	51,368	
Total expenditures	3,320,120	3,513,580	3,050,236	463,344	
EXCESS OF REVENUES OVER					
(UNDER) EXPENDITURES	(835,120)	(1,016,035)	(162,292)	853,743	
OTHER FINANCING SOURCES					
Proceeds from sale of assets	-	-	4,500	4,500	
Transfers in	300,000	300,000	<u> </u>	(300,000)	
Total other financing sources	300,000	300,000	4,500	(295,500)	
NET CHANGE IN FUND BALANCE	(535,120)	(716,035)	(157,792)	558,243	
FUND BALANCE - BEGINNING	543,845	543,845	543,845		
FUND BALANCE - ENDING (DEFICIT)	\$ 8,725	\$ (172,190)	\$ 386,053	\$ 558,243	
•					

## WHEELER COUNTY, TEXAS TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS Last 10 Years (will ultimately be displayed)

	Year Ended December 31,									
	2018			2017 2016				2015		
Total Pension Liability:										
Service cost	\$	377,711	\$	403,864	\$	418,417	\$	382,205		
Interest on total pension liability		921,652		867,255		798,764		757,530		
Effect of plan changes		75,957		-		-		(43,806)		
Effect of assumption changes or inputs Effect of economic/demographic		-		67,598		-		106,083		
(gains) or losses		177,894		(213,492)		(151,610)		(278,996)		
Benefit payments/refunds of contributions		(415,823)		(438,726)		(399,516)		(402,766)		
Net change in total pension liability		1,137,391		686,499		666,055		520,250		
Total pension liability, beginning		11,204,573		10,518,074	_	9,852,019		9,331,769		
Total pension liability, ending (a)	\$	12,341,964	\$	11,204,573	\$	10,518,074	\$	9,852,019		
Fiduciary Net Position:										
Employer contributions	\$	322,416	\$	256,084	\$	327,312	\$	326,490		
Member contributions Investment income net of investment		211,879		199,176		208,288		207,766		
expenses		(216,818)		1,490,546		699,914		(50,043)		
Benefit payments/refunds of contributions		(415,823)		(438,726)		(399,516)		(402,766)		
Administrative expenses		(9,322)		(7,787)		(7,630)		(6,815)		
Other		4,706		148		(104,186)		(40,600)		
Net change in fiduciary net position		(102,962)		1,499,441		724,182		34,032		
Fiduciary net position, beginning		11,709,277		10,209,836		9,485,654		9,451,622		
Fiduciary net position, ending (b)	\$	11,606,315	\$	11,709,277	\$	10,209,836	\$	9,485,654		
Net pension liability / (asset),										
ending = $(a)$ - $(b)$	\$	735,649	\$	(504,704)	\$	308,238	\$	366,365		
Fiduciary net position as a % of										
total pension liability		94.04%		104.50%		97.07%		96.28%		
Pensionable covered payroll Net pension liability as a % of	\$	3,026,843	\$	2,845,378	\$	2,975,546	\$	2,969,038		
covered payroll		24.30%		-17.74%		10.36%		12.34%		

Year Ended December 31,

					Year Ende	a Decen			• • • • •		• • • • •
	2014		2013		2012	_	2011	_	2010		2009
\$	333,091	\$	N/A	\$	N/A	\$	N/A	\$	N/A	\$	N/A
	685,973		N/A		N/A		N/A		N/A		N/A
	-		N/A		N/A		N/A		N/A		N/A
	-		N/A		N/A		N/A		N/A		N/A
	194,552		N/A		N/A		N/A		N/A		N/A
	(367,534)		N/A		N/A		N/A		N/A		N/A
	846,082		N/A		N/A		N/A		N/A		N/A
	8,485,687		N/A		N/A		N/A		N/A		N/A
\$	9,331,769	\$	N/A	\$	N/A	\$	N/A	\$	N/A	\$	N/A
\$	308,565	\$	N/A	\$	N/A	\$	N/A	\$	N/A	\$	N/A
Ψ	196,360	Ψ	N/A	Ψ	N/A	Ψ	N/A	Ψ	N/A	Ψ	N/A
	190,000		1 1/1 1		1111		1,112		1111		1 1/1 1
	593,603		N/A		N/A		N/A		N/A		N/A
	(367,534)		N/A		N/A		N/A		N/A		N/A
	(6,996)		N/A		N/A		N/A		N/A		N/A
	16,657		N/A		N/A		N/A		N/A		N/A
	740,655		N/A		N/A		N/A		N/A		N/A
	8,710,967		N/A		N/A		N/A		N/A		N/A
\$	9,451,622	\$	N/A	\$	N/A	\$	N/A	\$	N/A	\$	N/A
_				_		_		_		_	
\$	(119,853)	\$	N/A	<u> </u>	N/A	_ \$	N/A	_ \$	N/A	<u>\$</u>	N/A
	101.28%		N/A		N/A		N/A		N/A		N/A
\$	2,805,140	\$	N/A	\$	N/A	\$	N/A	\$	N/A	\$	N/A
	-4.27%		N/A		N/A		N/A		N/A		N/A

## WHEELER COUNTY, TEXAS TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM SCHEDULE OF EMPLOYER CONTRIBUTIONS

Last 10 Fiscal Years (will ultimately be displayed)

Year Ending September 30:	D	ctuarially etermined ontribution	Actual Employer entribution	D	ontribution deficiency (Excess)	Pensionable Covered Payroll (1)	Actual Contribution as a % of Covered Payroll
2015 2016 2017 2018	\$	281,624 267,795 248,160 253,318	\$ 324,466 326,695 273,551 314,691	\$	(42,842) (58,900) (25,391) (61,373)	\$ 2,949,682 2,969,940 2,874,438 2,941,006	11.0% 11.0% 9.5% 10.7%
2019		269,989	346,300		(76,311)	3,292,222	10.5%

#### **Notes to Schedule:**

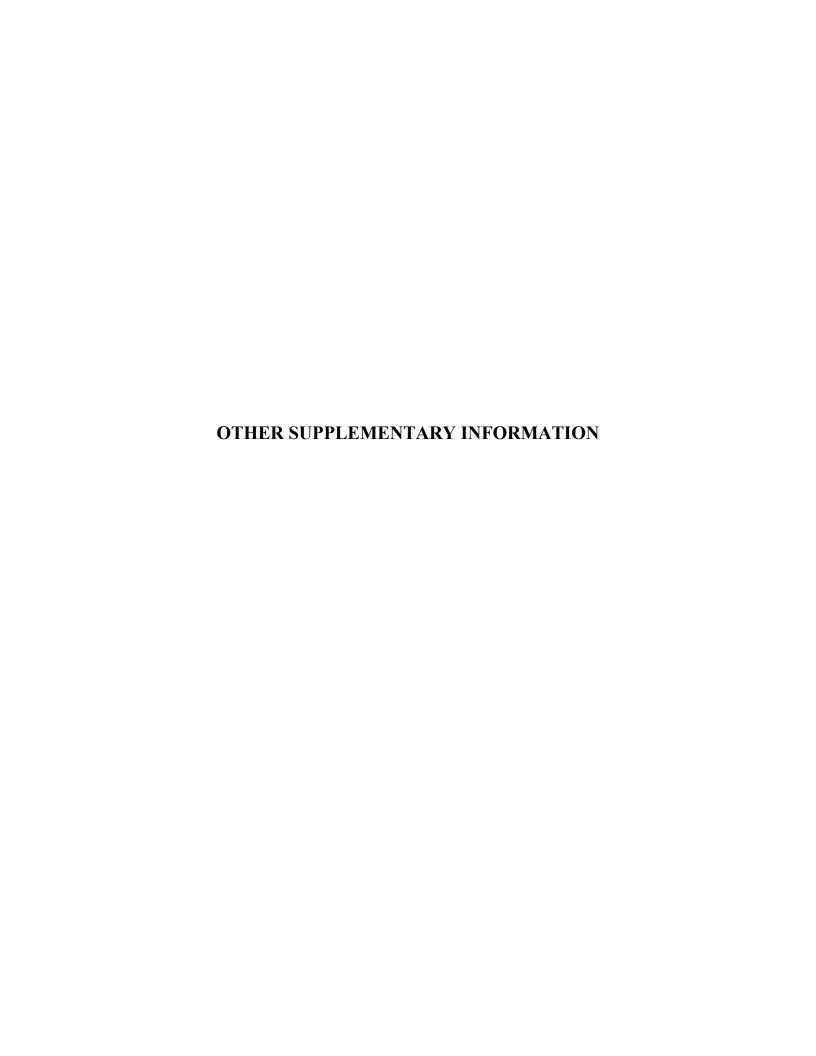
Valuation Date Actuarially determined contribution rates are calculated each December 31,

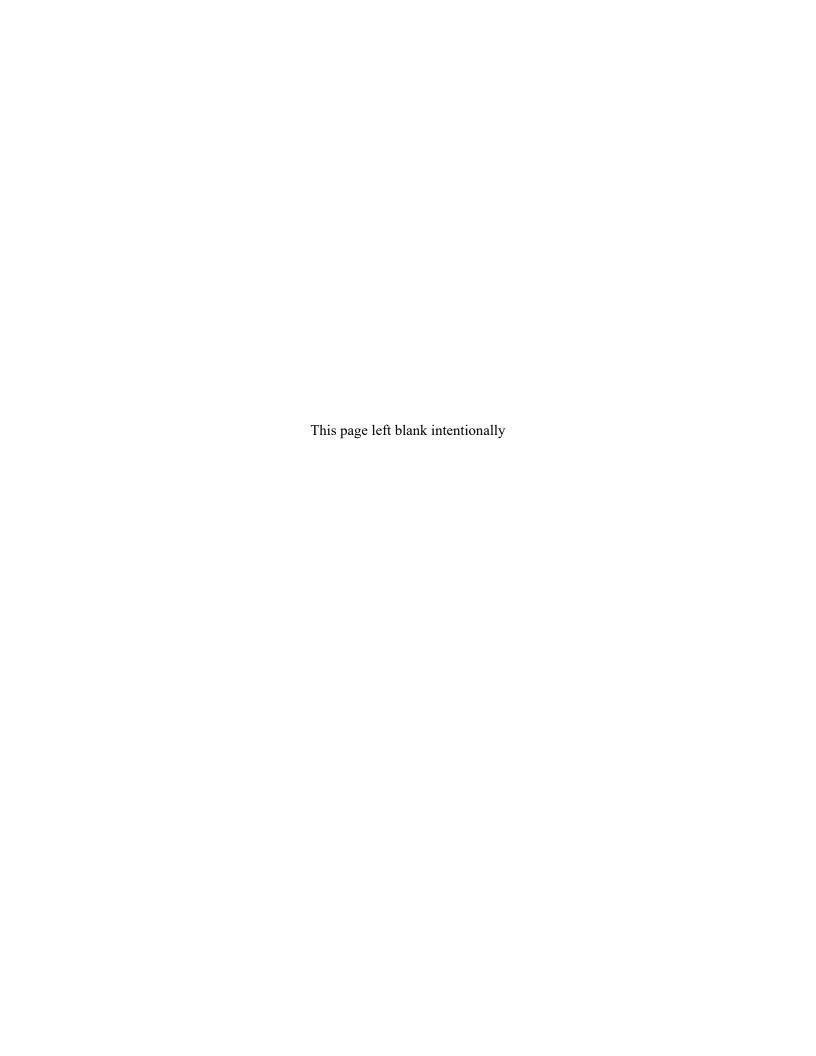
two years prior to the end of the fiscal year in which the contributions are

reported.

#### Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Entry Age						
Amortization Method	Level percentage of payroll, closed						
Remaining Amortization Period	7.5 years (based on contribution rate calculated in 12/31/2018 valuation)						
Asset Valuation Method	5-year smoothed market						
Inflation	2.75%						
Salary increases	Varies by age and service. 4.9% average over career including inflation						
Investment rate of return	8.0%, net of investment expenses, including inflation						
Retirement age	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.						
Mortality	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.						
Changes in Assumptions and Methods Reflected in the Schedule of Employer Contributions	2015: New inflation, mortality and other assumptions were reflected 2017: New mortality assumptions were reflected						
Changes in Plan Provisions Reflected in the Schedule of Employer Contributions	<ul> <li>2015: No changes in plan provisions were reflected in the Schedule</li> <li>2016: No changes in plan provisions were reflected in the Schedule</li> <li>2017: New Annutiy Purchase Rates were relected for benefits earned after</li> <li>2017</li> <li>2018: No changes in plan provisions were reflected in the Schedule</li> </ul>						





#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

The Special Revenue Funds account for the proceeds of specific sources that are legally restricted or committed by the County to expenditures for specified purposes.

**District Clerk Records Management** – The District Clerk Records Management Fund accounts for revenue from fees collected by the District Clerk on court cases. The fees are dedicated by law to be used for specific records management projects of the office.

**County Clerk Records Management** – The County Clerk Records Management Fund accounts for revenue from fees collected by the District Clerk on court cases. The fees are dedicated by law to be used for specific records management projects of the office.

**Courthouse Security** – The Courthouse Security Fund accounts for statutory filing fees collected by the District and County Clerks which are dedicated by law to maintain the security of the courthouse.

**Justice Court Technology** – The Justice Court Technology Fund accounts for money charged to a defendant convicted of a misdemeanor in a justice court. It is designated for the purpose of financing the purchase of technological enhancements for a justice court.

**Hot Check** – The Hot Check Fund accounts for funds received from hot check fees collected by the County Attorney to statutorily supplement the cost of the County Attorney's office.

**SCAAP Grant** – The SCAAP Grant Fund accounts for state grant funds awarded to Wheeler County. The funds are to be used to pay for correctional officer salary costs for incarcerating undocumented criminal aliens.

**County/District Clerk Technology** – The County/District Clerk Technology Fund accounts for fees paid by defendants in county and district courts. It is designated by law for the purpose of financing the purchase of technological enhancements for the use in the offices.

**VIT Interest** – The VIT Interest Fund accounts for any interest earnings generated from the vehicle inventory tax, which the tax collector shall retain to defray the cost of collecting this tax.

**Sheriff Commissary** – The Sheriff Commissary Fund accounts for inmate purchases of food, toiletry items or other supplies. Revenue generated from this fund may be used to purchase items for the benefit of the inmate population.

**Sheriff Asset Forfeiture** – The Sheriff Asset Forfeiture Fund accounts for the assets and proceeds from the disposition of assets used in the commission of criminal activity and subsequently seized by the office of the County Sheriff. The funds are dedicated by law to be used solely for law enforcement purposes.

**Pre-Trial Diversionary** – The Pre-Trial Diversionary Fund accounts for fines received from certain first time criminal offenders who qualify to enter the program in order to keep their first arrest off of their record.

**County/District Clerk Preservation** – The County/District Clerk Preservation Fund accounts for revenue from fees collected by the County and District Clerks on court cases. The fees are dedicated by law to be used for specific records preservation projects of the offices.

**County Wide Records Management** – The County Wide Records Management Fund accounts for statutory fees collected by the District and County Clerks on court cases. The fees are dedicated by law to be used for specific records management projects of the offices.

**JP Security** – The JP Security Fund accounts for statutory filing fees collected by the District and County Clerks which are dedicated by law to maintain the security of the justice court.

# WHEELER COUNTY, TEXAS COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

	District Clerk Records Management			inty Clerk Records magement	Courthouse Security	
ASSETS						
Cash and cash equivalents	\$	21,731	\$	103,442	\$	111,339
Total assets	\$	21,731	\$	103,442	\$	111,339
LIABILITIES Accounts payable	\$		\$		\$	<u>-</u>
Total liabilities						
FUND BALANCES Restricted:						
By enabling legislation		21,731		103,442		111,339
Total fund balances		21,731		103,442		111,339
Total liabilities and fund balances	\$	21,731	\$	103,442	\$	111,339

Justice Court Technology		Hot Check		SCA	SCAAP Grant		County/District Clerk Technology		Interest	Sheriff Commissary		
\$	83,475	\$	2,614	\$	10,654	\$	18,423	\$	265	\$	12,826	
\$	83,475	\$	2,614	\$	10,654	\$	18,423	\$	265	\$	12,826	
\$		\$	_	\$		\$	_	\$	_	\$		
	83,475		2,614		10,654		18,423		265		12,826	
	83,475		2,614		10,654		18,423		265		12,826	
\$	83,475	\$	2,614	\$	10,654	\$	18,423	\$	265	\$	12,826	

Continued

# WHEELER COUNTY, TEXAS COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

#### Continuation

	Sheriff Asset Forfeiture			re-Trial Diversion	County/District Clerk Preservation		
ASSETS							
Cash and cash equivalents	\$	74,976	\$	168,794	\$	6,161	
Total assets	\$	74,976	\$	168,794	\$	6,161	
LIABILITIES Accounts payable	\$	_	\$	50	\$	_	
Fuyussi	<del>-</del>		<u> </u>		<u> </u>		
Total liabilities				50		_	
FUND BALANCES Restricted:							
By enabling legislation		74,976		168,744		6,161	
Total fund balances		74,976		168,744		6,161	
Total liabilities and fund balances	\$	74,976	\$	168,794	\$	6,161	

I	unty Wide Records nagement	JP	Security	Total Non- Major Governmental Funds					
\$	42,618	\$	53,994	\$	711,312				
\$	42,618	\$	53,994	\$	711,312				
\$		\$	-	\$	50				
	_		_		50				
	42,618		53,994		711,262				
	42,618		53,994		711,262				
\$	42,618	\$	53,994	\$	711,312				

# WHEELER COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Dist R Ma	I	inty Clerk Records magement	Courthouse Security		
REVENUES						
Licenses and fees	\$	1,365	\$	6,927	\$	7,417
Intergovernmental		-		-		-
Interest		-		-		-
Miscellaneous						
Total revenues		1,365		6,927		7,417
EXPENDITURES						
Current:						
Administrative		-		1,020		-
Judicial		-		-		775
Public safety		-		-		_
Public services						
Total expenditures				1,020		775
EXCESS OF REVENUES OVER						
(UNDER) EXPENDITURES		1,365		5,907		6,642
FUND BALANCES - BEGINNING		20,366		97,535		104,697
FUND BALANCES - ENDING	\$	21,731	\$	103,442	\$	111,339

Justice Court Technology		Hot Check		SCAAP Grant		County/District Clerk Technology		VIT	Interest	Sheriff Commissary		
\$	6,192	\$	800	\$	-	\$	1,696	\$	-	\$	-	
	-		-		5,944		-		-		-	
	-		-		-		-		36		66	
											7,893	
	6,192		800		5,944		1,696		36		7,959	
	-		-		_		-		-		-	
	5,620		-		-		-		-		-	
	-		-		4,085		-		-		4,489	
					-					-	-	
	5,620				4,085						4,489	
	572		800		1,859		1,696		36		3,470	
	82,903		1,814		8,795		16,727		229		9,356	
\$	83,475	\$	2,614	\$	10,654	\$	18,423	\$	265	\$	12,826	

Continued

# WHEELER COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### Continuation

	Sheriff Asset Forfeiture			re-Trial liversion	County/District Clerk Preservation		
REVENUES							
Licenses and fees	\$	-	\$	39,160	\$	1,637	
Intergovernmental		-		-		-	
Interest		407		860		-	
Miscellaneous		55,099		-			
Total revenues		55,506		40,020		1,637	
EXPENDITURES							
Current:							
Administrative		-		-		-	
Judicial		-		-		-	
Public safety		37,488		-		-	
Public services				4,472			
Total expenditures		37,488		4,472		_	
EXCESS OF REVENUES OVER		10.010		25.540		1.625	
(UNDER) EXPENDITURES		18,018		35,548		1,637	
FUND BALANCES - BEGINNING		56,958		133,196		4,524	
FUND BALANCES - ENDING	\$	74,976	\$	168,744	\$	6,161	

R	nty Wide ecords nagement	JP	Security	Total Non- Major Governmental Funds				
\$	8,324	\$	1,610	\$	75,128			
	-		-		5,944			
	-		-		1,369			
	-		-		62,992			
	8,324		1,610		145,433			
	-		-		1,020			
	-		-		6,395			
	-		-		46,062			
	-				4,472			
					57,949			
	8,324		1,610		87,484			
	34,294		52,384		623,778			
\$	42,618	\$	53,994	\$	711,262			

#### FIDUCIARY FUNDS

#### **AGENCY FUNDS**

The Agency Funds account for assets received in the capacity of trustee or agent for the County, other governmental entity or individual.

**County Attorney** – The County Attorney Fund accounts for the partial payments of restitution and fees associated with the collection of hot checks within the County limits.

County Clerk – The County Clerk's Fund accounts for registry funds held by the County Clerk.

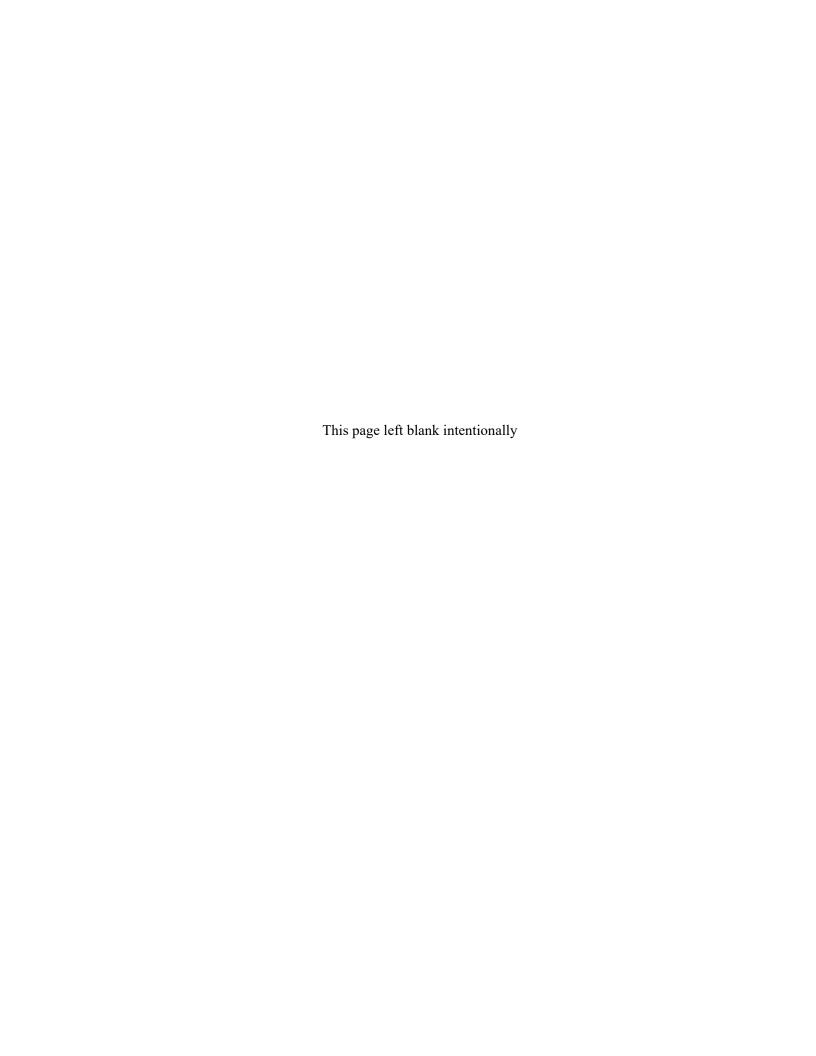
**District** Clerk – The District Clerk's Fund accounts for registry funds held by the District Clerk.

**Sheriff** – The Sheriff's Fund accounts for monies received for cash bonds as well as inmate trust monies being held for the benefit of the inmates.

**Tax Assessor Collector** – The Tax Assessor Collector's Fund accounts for money collected by the Tax Assessor Collector and remitted to various taxing jurisdictions.

# WHEELER COUNTY, TEXAS COMBINING STATEMENT OF FIDUCIARY NET POSITION AGENCY FUNDS SEPTEMBER 30, 2019

	County Attorney		County Clerk		District Clerk		Sheriff		Tax Assessor Collector		Total
ASSETS											
Cash	\$	2,170	\$	51,501	\$	1,882,564	\$	26,385	\$	344,907	\$ 2,307,527
Accounts receivable		200				-				1,289	 1,489
Total assets	\$	2,370	\$	51,501	\$	1,882,564	\$	26,385	\$	346,196	\$ 2,309,016
LIABILITIES											
Accounts payable	\$	2,370	\$	-	\$	-	\$	837	\$	34,058	\$ 37,265
Due to other governments		-		-		-		634		312,138	312,772
Deposits				51,501		1,882,564		24,914			 1,958,979
Total liabilities	\$	2,370	\$	51,501	\$	1,882,564	\$	26,385	\$	346,196	\$ 2,309,016



## PART III COMPLIANCE



To The Honorable County Judge and Commissioners Comprising the Commissioners' Court of Wheeler County, Texas

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Wheeler County, Texas, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise Wheeler County, Texas's basic financial statements, and have issued our report thereon dated June 12, 2020.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Wheeler County, Texas's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Wheeler County, Texas's internal control. Accordingly, we do not express an opinion on the effectiveness of the Wheeler County, Texas's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Wheeler County, Texas's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Wheeler County, Texas Page 2

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

DOSHIER, PICKENS & FRANCIS, LLC

DOSHIER, PICKENS & FRANCIS, L.L.C.

June 12, 2020